

ADVANCE APPROPRIATIONS

An advance appropriation is one made to become available one year or more beyond the year for which the appropriations act is passed. Advance appropriations in 2019 appropriations acts will become available for programs in 2020 or beyond. Since these appropriations are not available until after 2019, the amounts will not be included in the 2019 totals, but will be reflected in the totals for the year for which they are requested.

The Congressional Budget Act of 1974 (31 U.S.C. 1105(a)(17)) requires inclusion in the budget of "information on estimates of appropriations for the fiscal year following the fiscal year for which the budget is submitted for grants, contracts, and other payments under each program for which there is an authorization of appropriations for that following fiscal year when the appropriations are authorized to be included in an appropriation law for the fiscal year before the fiscal year in which the appropriation is to be available for obligation." In fulfillment of this requirement, the accompanying table lists those accounts that have either received discretionary or mandatory advance appropriations since 2017 or will request, in 2019, advance appropriations for 2020 and beyond and cites the applicable authorizing statute.

The Continuing Appropriations Act, 2018 (Division D of Public Law 115–56, as amended by Division A of Public Law 115–90 and amended further by Division A of Public Law 115–96), which was in place at the time the budget was prepared, does not explicitly address advance appropriations for 2019. As a result, this Budget, as illustrated by the accompanying table, assumes a full-year continuing resolution will be enacted and that specific legislative anomaly language will be included to make 2019 advance appropriations available. This is in order to ensure comparability with annual funding provided under the Continuing Appropriations Act, 2018, and to depict accurately the 2019 discretionary request levels compared to the discretionary budget authority caps enacted in the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. In general, the Budget assumes that the 2019 level that would be enacted in the legislative anomaly for discretionary appropriations is equal to the 2018 advance appropriations that were enacted in the 2017 appropriations acts. However, for the Department of Veterans Affairs, the 2019 level is instead consistent with the 2019 advance appropriation that was requested in the 2018 Budget. In addition, the Budget also proposes to cancel portions of the funds assumed to be advance appropriated for Training and Employment Services at the Department of Labor, as well as two-year funds advance appropriated for the Corporation for Public Broadcasting.

For additional information on advance appropriations, please refer to the Budget Process chapter in the *Analytical Perspectives* volume.

Advance Appropriations by Agency in the 2019 Budget

(Budget authority in millions of dollars)

Agency/Program	Pre-cancellation, Pre-Transfer Enacted Levels ¹			2020 Request
	2017	2018	2019	
Discretionary One-year Advances:				
Department of Education (20 U.S.C. 1223):				
Education for the Disadvantaged	10,841	10,841	10,841	11,682
Special Education	9,283	9,283	9,283	10,124

Career, Technical, and Adult Education	791	791	791	791
School Improvement Programs	1,681	1,681	1,681	.....
Department of Housing and Urban Development (42 U.S.C. 1437 et seq.):				
Tenant-Based Rental Assistance	4,000	4,000	4,000	4,000
Project-Based Rental Assistance	400	400	400	400
Department of Labor:				
Training and Employment Services (29 U.S.C. 2801 et seq.)	1,772	1,772	1,772	873
Enacted Cancellation (Public Law 115–31)	–75	.....	.....	.....
Proposed Cancellation of 2019 Enacted Advance ² .....	.....	.....	–899	.....
Department of Veterans Affairs (Public Law 111–81):				
Medical Services	51,673	44,887	49,161	63,168
Medical Support and Compliance	6,524	6,654	7,239	7,106
Medical Facilities	5,074	5,435	5,914	5,277
Medical Community Care .....	.....	9,409	8,385	.....
Enacted (Public Law 114–223) Cancellations and Reappropriations ³	–7,246	.....	.....	.....
Enacted Cancellations (Public Law 114–223)	–169	.....	.....	.....
Discretionary Two-year Advances:				
Corporation for Public Broadcasting (47 U.S.C. 395) ⁴	445	445	445	445
Proposed Cancellation of 2019 and 2020 Enacted Advances ⁵ .....	.....	.....	–430	–430
Subtotal, Discretionary Advance Appropriations	84,994	95,598	98,583	103,436
Mandatory:				
Department of Health and Human Services:				
Grants to States for Medicaid (42 U.S.C. 1396–1)	115,583	125,219	134,848	137,932
Payments to States for Child Support Enforcement and Family Support (24 U.S.C. Ch. 7)	1,300	1,400	1,400	1,400
Payments for Foster Care and Permanency (Public Law 96–272)	2,300	2,500	2,700	2,800
Department of Labor:				
Special Benefits for Disabled Coal Miners (30 U.S.C. 921)	19	16	15	14
Department of Veterans Affairs (Public Law 113–235):⁶				
Compensation and Pensions	86,083	90,119	95,658	106,949
Readjustment Benefits	16,341	13,709	11,861	14,000
Veterans Insurance and Indemnities	92	108	106	111
Social Security Administration:				
Supplemental Security Income Program (42 U.S.C. 1381)	14,500	15,000	19,500	19,700
Total, Advance Appropriations	321,212	343,669	364,671	386,342

¹2018 enacted levels exclude the 0.6791 percent across-the-board reduction included in the Continuing Appropriations Act, 2018 (division D of Public Law 115–56).

²The 2019 request proposes to cancel \$899 million from the one-year funds advance appropriated for Training and Employment Services in 2019 assumed to be enacted in the final 2018 appropriations acts.

³The Military Construction, Veterans Affairs, and Related Agencies Appropriations Act, 2017 (Public Law 114–223) cancelled \$7,246 million from the funds advance appropriated for 2017 for Medical Services and reappropriated an equal amount to the new Medical Community Care account.

⁴The 2020 advance appropriation for the Corporation for Public Broadcasting of \$445 million is assumed to be enacted in the final 2018 appropriations acts, consistent with the historical practice of providing the Corporation a two-year advance appropriation. The 2019 request does not include any advance appropriations for the Corporation in 2021.

⁵The 2019 request proposes to cancel \$430 million from funds advance appropriated for the Corporation for Public Broadcasting in 2019 by the Consolidated Appropriations Act, 2017 (Public Law 115–31) and any advance appropriations in excess of \$15 million for 2020 assumed to be enacted in the final 2018 appropriations acts.

⁶The 2020 amounts are net of the \$170 million in savings for Compensation and Pension and \$65 million in savings for Readjustment Benefits that will result from enactment of authorizing legislation that is proposed as part of the 2019 President's Budget.

